Message Text

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ACTION EUR-25

INFO OCT-01 EA-11 ISO-00 AID-20 CEA-02 CIAE-00 COME-00

EB-11 FRB-02 INR-10 IO-14 NEA-10 NSAE-00 RSC-01

OPIC-12 SPC-03 TRSE-00 CIEP-02 LAB-06 SIL-01 OMB-01

OIC-04 DODE-00 PM-07 H-03 L-03 NSC-10 PA-04 PRS-01

SS-20 USIA-15 ACDA-19 DRC-01 /219 W

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FM USMISSION OECD PARIS

TO SECSTATE WASHDC 1366

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

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AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

AMEMBASSY VIENNA

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DEPT PASS STR

E.O. 11652: N/A TAGS: ETRD, OECD

SUBJECT: OECD TRADE COMMITTEE WORKING PARTY MEETING ON

GOVERNMENT PURCHASING

1. SUMMARY. WORKING PARTY AT DECEMBER 10-11 MEETING DEVOTED ENTIRE EFFORT TO REVISION OF SECRETARIAT ANNOTED AGENDA (TFD/TD/749) FOR TC MEETING IN FEBRUARY. WP SHARPENED DOCUMENT BY AGREEING ON INCLUSION OF A LIST OF MAJOR UNRESOLVED PROBLEMS TO BE PUT TO TC. MANY US PROPOSALS FOR CLARIFICATION ACCEPTED BY WP FOR INCLUSION IN REVISED TEXT BEING PREPARED BY SECRETARIAT ON BASIS OF DISCUSSION. WP OPTED FOR DELETING ANNEX TO SECRETARIAT DRAFT. WP ALSO NOT DISPOSED TO IMPROVE DRAFT INSTRUMENT ON GOVERNMENT PURCHASING (TC(73)15). EC COUNTRIES ECHOED FAMILIAR STATEMENT ABOUT INABILITY TO DEAL WITH ISSUES UNTIL EC DIRECTIVE APPROVED SOMETIME DURING LATTER PART OF 1974.

2. LIST OF MAJOR UNRESOLVED PROBLEMS FOR TC FOLLOWS, TOGETHER WITH SUMMARY OF WP DISCUSSION ON EACH:

A) ENTITIES: ISSUE IS WHICH PURCHASING ENTITIES WILL BE COVERED BY CODE. THIS WILL BE MOST IMPORTANT FACTOR IN ACHIEVING OVERALL BALANCE. THERE IS GENERAL AGREEMENT THAT ENTITIES COVERED BY CODE WILL BE SUBJECT OF NEGOTIATION. B) THRESHOLD: ALTHOUGH EC COMMISSION AND MEMBER-STATES SAID THEY WILL NOT BE READY TO DISCUSS VALUE OF THRESHOLD AT TC, WP AGREED WITH US REP (POMERANZ) THAT MAJOR FOCUS OF TC DISCUSSION SHOULD BE ON AMOUNT OF THE THRESHOLD WHICH WOULD APPLY TO ENTIRE INSTRUMENT (US AND OTHERS) RATHER THAN A THRESHOLD WHICH WOULD APPLY ONLY TO PRACTICES AND PROCEDURES (DENMARK AND NORWAY). DESIRABILITY AND MANNER OF APPLYING LATTER UNCLEAR TO US AND MOST OTHER DELS.

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C) EXCEPTIONS AND DEROGATIONS: WP AGREED TO HAVE TC DISCUSS DEROGATIONS AND EXCEPTIONS TOGETHER, WITH EMPHASIS IN DISCUSSION ON DEROGATIONS. US REP URGED WP NOT TO INCLUDE EXCEPTIONS ON PRIORITY LIST BUT REST OF WP VIEWED EXCEPTIONS AND DEROGATIONS AS ONE SUBJECT. DRAFT CODE CONTAINS AGREED TEXT ON SECURITY EXCEPTION BUT A FEW DELEGATES STILL QUESTION WHY GATT LANGUAGE NOT USED OR

SEEK TO LIMIT EFFECT OF AGREED TEXT. MAJOR PROBLEMS REMAIN IN DEROGATIONS, SPECIFICALLY WHETHER TO HAVE ANY DEROGATIONS AT ALL. UK, PORTUGAL AND SPAIN CONTINUED TO INSIST THAT THERE BE DEROGATIONS. FRENCH REP INSISTED WP REPORT CLARIFY MAIN DIFFERENCE BETWEEN EXCEPTIONS (PERMANENT) AND DEROGATIONS (TEMPORARY) AND THAT FRANCE WOULD PREFER INSTRUMENT NOT HAVE ANY DEROGATIONS. US REP URGED REPORT LIST ALL TYPES OF DEROGATIONS (LDC, REGIONAL POLICY, BALANCE OF PAYMENTS ETC.) RAISED BY WP MEMBERS DURING ALL PREVIOUS WP MEETINGS, RATHER THAN ATTEMPT AN OUTLINE THAT WOULD NOT ILLUMINATE THIS CONTROVERSIAL AREA.

D) SINGLE TENDERING: DISCUSSION REVEALED FOR FIRST TIME QUESTION WHETHER RIGHT TO SINGLE TENDERING FORECLOSED SOME DEGREE OF COMPETITION. US AGREED THAT ITS FORMULATION OF PAR 14 TC(73)15 WOULD NOT FORECLOSE SOME COMPETITION. PROBLEMS REMAIN AS TO AREAS WHERE SINGLE TENDERING MAY BE USED.

E) EX POSTE PUBLICITY OF AWARDS: MAJORITY OF DELEGATIONS CONTINUE TO OPPOSE THIS CONCEPT, STATING THAT THIS PROVISION TOGETHER WITH OTHER PROVISIONS (SUCH AS EX ANTE PUBLICITY AND RIGHT TO PROTEST TO THE PURCHASING ENTITY), DISPROPORTIONATELY FAVOR SUPPLIERS OVER PURCHASING ENTITIES. US TAKES VIEW THAT EX POSTE PUBLICITY IS ONE OF ESSENTIAL GUARANTEES TO SUPPLIERS FOR OBSERVANCE OF THE INSTRUMENT.

3. OTHER ISSUES: WP DEEMED FOLLOWING ISSUES IMPORTANT BUT NOT READY FOR TC DISCUSSION IN FEBRUARY.

A) SURVEILLANCE: MECHANISM FOR INTERNATIONAL CONSULTATION, INCLUDING RESOLUTION OF DISPUTES.
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B) SUPERVISORY INSTITUTION: INSTITUTIONAL FRAMEWORK OF CODE.

C) PROTESTS AND DISPUTES: PROCEDURES OR GUARANTEES TO ASSURE RECOURSE FOR AGGRIEVED SUPPLIERS TO PURCHASING ENTITY.

D) DISCRIMINATION BETWEEN FOREIGN SUPPLIERS: QUESTION OF APPLICATION OF PRINCIPLE OF NON-DISCRIMINATION IN CASES WHERE NO DOMESTIC SUPPLIER IS CONCERNED; TREATMENT OF NON-ADHERED COUNTRIES MAY ALSO BE CONSIDERED UNDER THIS HEADING.

E) FORM OF AGREEMENT: BINDING CODE?

F) FINAL PROVISIONS: VARIOUS QUESTIONS RELATING TO IMPLEMENTATION OF CODE.

4. US REP AT OUTSET OF MEETING UNDERSCORED IMPORTANCE OF GOVERNMENT PROCUREMENT AS HIGHLY-IMPORTANT NTB, AND ADDED UNLESS WORK ON INSTRUMENT COMPLETED BY CLOSE OF MTN WILL HAVE ADVERSE IMPACT ON MTN.
SUMMERS

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